

RECIDIVISM REDUCTION STRATEGIES  
Funding Plan  
FISCAL YEAR 2006/07

| PROGRAM  | SUMMARY  | COSTS<br>2006/07<br>(Reported in<br>Millions) |
|--|--|---|
| <i>COMMUNITY</i>   |  |   |
| 1. SB 618 Community Partnerships (San Diego Program Implementation)  | This component initiates implementation of the SB 618 “County Re-entry Program” in San Diego County. SB 618 allows for local law enforcement agencies (the Presiding Judge, District Attorney, Public Defender, local custodial agency and Chief Probation Officer) to work together to develop a multi-agency plan to prepare and enhance nonviolent felony offenders’ successful reentry into the community. Pursuant to the bill, the Department will transfer the duty of preparing the risk and needs assessments for offenders from CDCR to the county probation department and courts. This component provides funding for the provision of services recommended by the court. The San Diego program multi-agency plan includes county assumption of Reception Center processing with enhanced assessments; the development of a “life plan” that provides a roadmap for offenders to gain skills and abilities, as well as Prison and Community Case Management with a “wraparound services” component. It is anticipated that an increase in continuity of services and potential savings will result from better linkage of available information between CDCR and participating counties. This is the first of three sites authorized in the legislation. Approximately 1056 offenders per year will be served annually when this project is fully operational. | \$ 3.4  |
| <i>INSTITUTION AND<br/>STRUCTURED REENTRY</i>  |  |   |
| 2. Inmate Education (Needs Assessment-Education)   | CDCR is establishing a process by which appropriate inmate programming is based on assessed inmate needs and articulated on an Individualized Comprehensive Life Plan (ICLP). Funding will be used to develop and print the ICLP form, purchase testing materials inclusive of the Interest Determination, Exploration, and Assessment System (IDEAS) and a departmentally approved needs assessment tool.<br>\$   | \$ 3.1  |
| 3. Female Initiative (Housing and Rehabilitation, Family Reunification, Classification, Residential Beds, GRS Substance Abuse Treatment, Training, Program | The goal of this component is to design and implement evidence-based, gender-specific rehabilitative services, including “wrap around services” to enhance female offender programming success, and housing strategies that, based on national research, will reduce female offender recidivism, promote family reunification, lower associated future costs and break the intergenerational cycle of incarceration while increasing the safety and security of the staff, female offender and community. This initiative provides a coordinated departmental approach to managing, supervising and treating female offenders. Coordinated case management from intake through release from parole will monitor and track the female offender’s programming, making adjustments as required; gender-responsive classification, policies, programs and practices will expand community assessments and placements; address the female offender’s medical and mental health, substance abuse, and trauma treatment needs to treat the core reasons for criminality; and focus on reentry planning and “wrap  | \$ 3.0  |

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| Design Consultant ,<br>Staffing)               | around services will enhance the female offender's chances of successful reintegration into society while improving public safety.  |   |
| 4. Community<br>Partnerships<br>Managers Pilot | This three-year pilot proposal establishes Community Partnership Managers (CPM) to improve resource coordination and delivery to offenders – both in prison and in the community. The CPM pilot costs include \$858,000 program and staff in current year, and \$1.0 million in subsequent years. These 3.0 positions are intended to plan, organize and direct programs to develop, allocate, coordinate, and manage all community resources within and for specified correctional institutions and re-entry communities; make resource availability/priority decisions within the institution; and design and implement new and innovative programs to benefit inmates. The programs would be designed to benefit the institution and the communities to which offenders return.  | \$338   |
| 5. Estelle Transitional<br>Program –PBSP       | This project pilots an in-cell pre-release transitional program in the Security Housing Unit (SHU) at PBSP, where because of the SHU environment, access to traditional programming is severely limited. It is specifically for those inmates who will parole from the SHU to their communities or will be released to the General Population. This is a closed circuit system, with no inmate access to the Internet.  | \$420   |
| 6. Right Prison/Right<br>Mission               | The “Right Prison-Right Mission” initiative describes both the intended results of placing inmates in the housing and program location appropriate to the security and medical/mental health treatment of the inmates; as well as obtaining a good match for the appropriate rehabilitative program to allow the inmate his/her best chance for success on parole/release.  | \$ 350  |
| 7. In Prison Sex Offender<br>Treatment         | Establishes a contract with experts in Sex Offender Treatment to create a therapeutic community treatment program for sex offenders during the period of their incarceration providing risk reduction through research based treatment specifically designed to reduce the probability of relapse while incarcerated, and upon release to the community. The contractor will assess other state and federal sex offender treatment programs for efficacy; identify program-related best practices; evaluate the needs of the target population in California prisons; provide an evidence-based program design; assess CDCR institutional missions, environments and inmate populations, and develop a Request For Proposal (RFP) for an In-Prison Sex Offender Treatment Program. The CDCR intends to begin the In-Prison Sex Offender Treatment Program at 3-4 institutions | \$ 50   |

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| 8. Additional Day of Visiting (Expands visiting and services connected to family reunification) | Pilots one additional visiting day at 10 male institutions, one "Get on the Bus" effort/month for each female institution. It provides a Social Worker at each site to assist the family in developing strategies to deal with various issues/situations that are likely to arise upon the offender's return to the family/community and which may negatively impact his/her ability to reintegrate. This represents first step in building a service network to strengthen family reunification after incarceration. It provides a new service to the continuum. There is evidence for the positive impact of family reunification upon reintegration.<br>.\$  | \$ 4.5  |
| 9. Vocation and Life Skill (Vocational Education and Monitoring)                                | This funding expands vocational programming (513 additional inmates will be served.)<br><br>OCE is establishing two Industrial and Technology Education Consultant positions. These two positions will oversee the industry and technology aspects of all vocational classes to ensure they are industry appropriate, monitor and maintain appropriate data for reporting purposes on student gains and program effectiveness. They will also provide leadership in planning, developing, promoting, organizing, and directing industry and technology programs.  | \$ 2.0  |
| 10. Alternative Education (Education for EOP inmates)   | One group that has heretofore had limited access to educational services includes inmates in the EOP. Through a new program proposed by the OCE, EOP inmates will be given the opportunity to receive Adult Basic Education in one-on-one, small group (classes of 1-5 students), or large group (up to 15 students) classes for these students.  | \$ 1.2  |
| 11. Life Skill Development (Victims and Gender Education)                                       | <u>Gender Specific</u><br>CDCR is developing gender specific curriculum based on the targeted pathways of the female offender. The funding will be used to have a contractor develop and print or purchase the following curricula: Women's Conflict Anger Lifelong Management (CALM), Women's Parenting; Women's Health and Nutrition; Women's Re-Entry Resources; Women's Fitness; and Women's Substance Abuse Recovery. Currently the CALM, Parenting, and Health and Nutrition have been written and are being vetted in a pilot program at Valley State Prison for Women.<br><br><u>Victim Impact</u><br>The funding will purchase the curriculum for Impact of Crime on Victims from the Federal Office for Victims of Crime. Purchase will be made upon final completion of the curriculum. 324 additional inmates will be served. | \$ .285                                       |

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| 12. Recreation and Leisure (Peer Education –Health Matters)             | The Department will contract with “Centerforce” to provide healthcare information to inmates regarding AIDS, HIV, sexually transmitted diseases, and other general health related issues. Inmates will be trained as peer educators by “Centerforce” and the program will be managed by the Education Departments at the following sites: CMF, CCWF, RJD, CSP-SAC, CMC and Ironwood State Prison. (All incoming inmates at these prisons will be served.)   | \$ .250                                      |
| 13. Library Awareness (Law Library Book Restoration)                    | The Office of Correctional Education is distributing \$1,500 general library book supplemental allotments to each institution. Purchases will be directed towards fulfilling the DOM general library book collection requirements. The goal is to provide additional funding for the recreational library book collections, commensurate with the populations they serve as required by the Department Operations Manual (DOM), and then to provide ongoing funding to maintain those levels  | .\$ .050                                     |
| 14. Recreation and Leisure (AIC and PE)                                 | Restores the budget for inmate leisure activities, including the recreational and arts programs   | \$ .561                                      |
| 15. Day Treatment/Behavior Modification Program(BMP)                    | Development of a Behavior Management Program for the mental health population (MH-BMP) using a Dialectical Behavior Therapy (DBT) approach. The funds will be used for a contract for consultation with an expert in DBT programs modified for the corrections population. Funds will also be used for staff training related to the DBT model and associated travel.   | \$ .025                                      |
| 16. Office of Substance Abuse Program (Substance Abuse Program at KVSP) | Adds 256 substance abuse treatment beds at the new Level IV facility, Kern Valley State Prison (KVSP). This prison is uniquely suited for substance abuse treatment of Level IV inmates due to a special structural design that will allow 256 inmates to remain within the same housing unit. These inmates will be able to exercise, be housed, and program all within the same housing unit and will remain segregated from the main population. Such a situation will allow for continuous treatment and interweaving of substance abuse education and work activities. | \$ 3.8                                       |

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| 17. Mandatory Special Conditions of Parole (Substance Abuse Continuing Care- Aftercare)                                      | Pilots the imposition of a special condition of parole to require aftercare participation by Substance Abuse Program (SAP) graduates, thereby increasing their success on parole. Motivational interviewing will be used to mitigate expected initial increase in revocations. This proposal improves existing substance abuse treatment programming. Aftercare is voluntary in most CDCR substance abuse programs. Program evaluation research consistently demonstrates that correctional substance abuse treatment is most effective when in-prison treatment is followed by aftercare on parole. It is critical to maximize aftercare participation, in order to improve the return on the public's investment in these programs. This program will test whether a positive benefit is obtained by mandating aftercare participation. This concept increases numbers served and enhances the existing continuum. | \$ 2.8                                       |
| 18. Substance Abuse Expansion (Expansion of SAPs in Overcrowded SAP Institutions)-   | Expands SAP beds in three SAP units that have significant overcrowding due to population pressures. The SAP programs are designed to maintain a therapeutic community environment in a dedicated housing unit. When non-SAP inmates are overcrowded into SAP housing units, it creates a major disruption in the treatment environment. This proposal increases our treatment slots and provides services to additional inmates. It does not duplicate existing services. The program will take steps to ensure only those in need of substance abuse treatment are placed into units. This increases the numbers served by 600 inmates per year. Since aftercare is available to participants, it enhances the existing continuum of care.  | \$ 1.6                                       |
| 19. Carpenter Apprenticeship Program   | This program, located at Folsom State Prison and operated by the Prison Industry Authority (PIA), provides participating inmates with carpenter training on modular construction and a connection to the Carpenter's Union upon release. Inmates will obtain a pre-apprenticeship certification through Carpenter's Union Local 46(CUL46). PIA will be incorporating the carpenter's curriculum in this program under the direction of PIA. In turn, CLU46 will admit these paroled inmates to Local 46 Carpenter's Apprenticeship Programs, which allows entrance into the CUL46 at one step above "entry level".   | \$ .324                                      |
| 20. Pre-Parole Planning (Process for Securing Federal and State Benefit Entitlements and Community Based Continuity of Care) | Provides for Social Workers to assist inmates in applying for Federal and State benefits prior to release; finds medical and mental health placements and services for parolees prior to their release. This provides a continuum when coupled with the in-prison Mental Health Services Delivery System.  | \$ 2.8                                       |

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| 21. Selected City or County Reentry Partnership Initiative (PRPI) Project | Creates and implements a partnership between CDCR and an interested City or County to support 100 to 300 parolees in Fiscal Year 06/07 with improved supervision and services. This project will include as key elements 1) improved offender risk and needs assessments; 2) improved case management; 3) improving wrap around services for the offender; 4) a continuity of care between custody and parole; and 5) improving collaborative partnerships between corrections, law enforcement and local community service providers. Each PRPI Project will include two Phases. Phase I is the CDCR and City/County collaborative development and implementation of improved programs, services and supervision, of parolees in the community to reduce crime and recidivism. Phase II is linked to Phase I and is the siting and construction of one or more 500-bed secure reentry facility(ies) with the City/County leading Phase II and the State providing lease/revenue bond funding to support the planning and construction of the facilities.   | \$ 1.3                                       |
| COMMUNITY<br>REINTEGRATION  |   |  |
| 22. Residential Services (RMSC, Sex Offender, Community Based Coalition)  | <p><u>Residential Multi-Service Centers</u></p> <p>The objective of the RMSC program is to address the needs of female parolees which will better enable success in the community living a crime and drug free lifestyle, employment status, family relationships, discharge from parole, and recidivism. Approximately 120 additional parolees will receive service annually.</p> <p><u>Sex Offender</u></p> <p>The Sex Offender residential housing program continues to be an on going concern in the community. This program will provide a statewide system to improve departmental policies related to the placement of sex offender in local communities thereby ensuring that the public safety is not compromised. (200 parolees will be served when fully operational)</p> <p><u>Community Based Coalition</u></p> <p>The Community Based Coalition (CBC) is a pilot program that seeks to provide collaboration between the California Department of Corrections and Rehabilitation's Division of Adult Parole Operations (DAPO) and CBC to provide housing and supportive services for parolees in Los Angeles, specifically in Service Planning Area 6 (SPA 6) of Los Angeles County. The CBC will provide services such as housing, family and group counseling, case management services, substance abuse counseling, community outreach and referrals to partner agencies that will provide employment readiness and job placement, life skills development, treatment and recovery services, as well as assistance with transportation. It is estimated that 380 parolees annually will receive services through this funding.</p> | \$ 7.9                                       |

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| 23. Increasing Clinical Services to Mentally Ill Parolees                | Increases Parole Outpatient Clinic accessibility for parolees; facilitates the ability of parolees to see treatment staff timely. Increase and enhance POC clinical services, such as; increased appointment frequency, medication management/symptom management, anger management/conflict resolution, goal planning, stress management, depression group therapy, and individual therapy to parolees at high risk of criminal behavior due to their mental illness.  | \$ 2.8                                       |
| 24. Pilot Project Grants   | DCP This program provides \$750,000 in 2006-07 and \$1.5 million in 2007-08 to fund a pilot projects grant program to demonstrate innovative, collaborative re-entry programming. The goal is to encourage private/non-profit and public sector partners to design and build capacity for the implementation of collaborative projects around in-prison and re-entry offender programs and services. The grants would be one to three years in length, and are intended to develop community capacity and to support innovative, evidence-based programming proven to contribute to recidivism reduction and improve offender programming in custody. Between three and ten grants are expected to be awarded in this pilot program.                       | \$.750                                       |
| 25. Inter-Governmental Partnership Grants                                | This program provides \$1.35 million beginning in 2006-07 and \$2.7 in 2007-08 to encourage and support local governments in establishing innovative re-entry programming for improved offender outcomes. The funding covers the implementation and expansion of innovative programs designed to improve recidivism and reduce victimization. These collaborative partnerships will serve to efficiently and effectively utilize resources, leverage strengths and improve offender outcomes. Grants may range from \$75,000 to \$250,000.   | \$1.4  |
| 26. Community Partnerships Organization (Organizational Structure of DCP | This proposal requests 6.0 PY and \$526,000 in 2006-07 funding to provide staff support and management for the division. The division conducts outreach and develops linkages and collaborative relationships with external stakeholders in private/non-profit and public sectors. This proposal enables CDCR to improve eroded relationships with external stakeholders, facilitate a more efficient use of limited resources toward improving recidivism and public safety; creating non-traditional linkages with churches, foundations, chambers of commerce, etc. to encourage broader participation in the re-entry continuum; and generally increase the level of collaboration in improving public safety through successful re-entry programming. | \$.575                                       |

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| 27. San Diego Day Reporting Center   | This program addresses the specific needs of parolees at risk of violating their parole. It provides a myriad of services based upon a comprehensive intake and assessment process. The services include substance abuse counseling, relapse prevention, individual, group or family counseling, vocational and employment services, job search skills and life skills training . This program will add to the services available to San Diego through the SB 618 program.  | \$ .700                                      |
| <i>PROGRAM SUPPORT,<br/>DEVELOPMENT AND<br/>EVALUATION</i>   |   |  |
| 28. Office of Research (Plans, External Collaborations, Program Evaluation, Basic and Applied research, Staff, Support Services for Program Enhancement) | The Office of Research was established to provide policy guidance and leadership for the Department's research program and to administer research projects that assess the effectiveness of correctional programs and initiatives. With the shift in emphasis to "evidence-based" policies and programs there are new demands for program assessment, program evaluation, and performance measurement at both the Adult and Juvenile levels. The growing desire to implement performance measurement systems at all levels of the organization is an activity that will greatly benefit from consultation and data assistance from the Office of Research.  | \$ 3.5                                       |
| 29. Re-Entry and Recidivism Office (includes Project Management and Expert Feedback):  | The Reentry and Recidivism Office will create a Master Plan for Re-entry, ensure a single, comprehensive risk and needs instrument is initiated shortly after intake and is dynamically updated and make the results available whenever they are needed to inform reentry readiness efforts and other offender management decisions until discharge. It will provide project management staff resources to each new initiative, ensuring CDCR is on track with each funded project's implementation. The Office will also provide for outside expert advice to complete comprehensive evaluations of all adult prison and parole programs designed to reduce recidivism, assure that the most mature, tested concepts and innovations are implemented, assist in working through bed management / reentry preparation disharmony, and obtain objective criticism of CDCR's current programs, as well as obtain ideas to make them stronger. | \$2.73                                       |
| TOTAL  |   | \$ 52.8                                      |